

Attn. Proper Officer AB Developments (Australia) Pty Ltd (ACN 150 398 235) Shop 2, 128-132 Woodville Road, Merrylands NSW 2160

Vía email:

21 December 2023

CAS Ref: 11173927

## **Stop Work Order**

# Section 89 of the Design and Building Practitioners Act 2020

AB Developments (Australia) Pty Ltd (ACN 150 398 235) (**AB Developments**) is issued with this Stop Work Order (the **Order**) in relation to a Class 2 and Class 7a residential development located at 40-42a Park Road, Auburn NSW 2144 (Lot 30 DP 75014, Lot 4 DP 440764 & Lot 1 DP 798616) (the **Development**).

AB Developments is required to ensure all work at the Development stops by **5.00 p.m. on 21 December 2023.** 

Please read the Stop Work Order carefully and comply with the conditions; and also make the Development site safe.

Failure to comply with this Order is an offence and may result in criminal proceedings.

#### **Background**

- 1. The Department of Customer Service (the **Department**) administers the *Design and Building Practitioners Act 2020* (the **Act**) and the *Design and Building Practitioners Regulation 2021* (the **Regulations**).
- 2. The Development, located at 40-42a Park Road, Auburn NSW 2144 (Lot 30 DP 75014, Lot 4 DP 440764 & Lot 1 DP 798616), is a Class 2/7a 6-storey building and contains 34 residential units over 2 level of basement car parking (the **Building**).
- 3. Two Construction Certificates have been issued in relation to Development and relevant building work has commenced under each:

1



- a. The Construction Certificate CC202242PAR-ST1 under application CFT-124329 (22 September 2022) for stage 1- bulk excavation and earthwork (piling) only (the CC1); and
- b. The Construction Certificate CC202242PAR-ST2 under application CFT-266510 (2 March 2023) for stage 2- Construction of 5 storey residential flat building comprising 34 units above 2 levels of basement carparking (the **CC2**).
- 4. AB Developments is the building practitioner in respect of the Development pursuant to section 7 of the Act and is the principal contractor and a person carrying out the work at the Development for the purposes of section 89(1)(a) of the Act.

#### **Power to Stop Work**

- 5. Under section 89(2) of the Act, the Secretary of the Department or their authorised delegate may order a person carrying out building work, professional engineering work or specialist work (**the Work**) or the owner of the land on which the Work is being carried out to ensure that work stops at the Site if the Secretary forms the opinion that:
  - a. the Work is, or is likely to be, carried out in contravention of this Act, and
  - the contravention could result in significant harm or loss to the public or occupiers or potential occupiers of the building to which the work relates or significant damage to property.
- 6. I, Matthew Whitton, Director Building Practitioner Compliance, Building Commission NSW, Department of Customer Service, am a duly authorised delegate of the Secretary for the purposes of section 89 of the Act.

#### Requirements of the Act

- 7. Under section 4 of the Act, the term "building work" relevantly means work involved in, or involved in coordinating or supervising work involved in, the construction of a building of a class or type prescribed by the Regulations for the purposes of this definition. Clause 12 of the Regulations states that a building is prescribed for the purposes of section 4 of the Act if the building, or part of the building, is a class 2 building or class 3 building or class 9c building.
- 8. Under section 5(1) of the Act, a regulated design is a design that is prepared for a building element for building work, a design that is prepared for a performance solution for building work (including a building element), or any other design of a class prescribed by the Regulations that is prepared for building work.
- 9. Clause 3A of the Regulation defines the term 'construction issued regulated design':
  - (1) In this Regulation, construction issued regulated design means a regulated design for which a design compliance declaration is provided that
    - (a) contains the necessary detail to produce building work that would achieve compliance with the Building Code of Australia, and

## **Building Commission NSW**



- (b) can be used by a building practitioner to carry out the work in accordance with the regulated design and the Building Code of Australia.
- (2) In subclause (1)(a), the necessary detail includes
  - (a) the proposed dimensions of the completed building, and
  - (b) the characteristics and materials comprising the proposed building, and
  - (c) the location of the building elements and systems proposed to be built.
- (3) However, a reference in subclause (2)(a) or (b) to a building is, in relation to a construction issued regulated design for building work carried out under more than 1 construction certificate, a reference to a part of the building to which the construction certificate relates.

Note —

See the Act, section 4(3), which provides that a reference to a building includes a reference to part of a building.

- (4) In addition to subclauses (1)(a) and (2), a construction issued regulated design for building work carried out under more than 1 construction certificate must, as far as reasonably practicable, integrate details of other aspects of the building work to which the design relates.
- 10. Under section 6(1)(a) of the Act, a building element includes:
  - a. the fire safety systems for a building within the meaning of the *Building Code of Australia* (the **BCA**);
  - b. waterproofing;
  - c. an internal or external load-bearing component of a building that is essential to the stability of the building, or a part of it (including but not limited to in-ground and other foundations and footings, floors, walls, roofs, columns and beams);
  - d. a component of a building that is part of the building enclosure;
  - e. those aspects of the mechanical, plumbing and electrical services for a building that are required to achieve compliance with the BCA;
  - f. other things prescribed by the Regulations for the purposes of this section.
- 11. Under section 19 of the Act, a building practitioner must not, except with reasonable excuse, carry out any part of building work for which a regulated design is to be used unless
  - a. the practitioner has obtained a design from a registered design practitioner for the work and a design compliance declaration for the design from a registered design practitioner whose registration authorises the practitioner to provide a declaration as to the matters to which the declaration relates, and
  - b. the declaration states that the design complies with the requirements of the BCA and other applicable requirements prescribed for the purposes of section 8(1) of the Act.
- 12. Section 20(2) of the Act relevantly states:



- (2) A building practitioner who does building work must take all reasonable steps to ensure that, if the building work (in relation to a building element or performance solution) is to be varied from a regulated design for the building element or performance solution, before the varied building work commences-
  - (a) a design with the variation is prepared by a registered design practitioner, and
  - (b) ..
  - (c) a design compliance declaration is obtained for the varied design from a registered design practitioner whose registration authorises the practitioner to provide a declaration as to the matters to which the declaration relates
- 13. Under section 107(2)(e) of the Act, the regulations may make provision with respect to the lodging of copies of designs and compliance declarations electronically or otherwise with the Department or another person approved by the Minister.
- 14. Under section 107(2)(f) of the Act, the regulations may make provision with respect to the notice to registered practitioners of matters affecting the circumstances when compliance declarations are to be provided.
- 15. Under clause 16 of the Regulations, for the purposes of section 107(2)(e) of the Act, a building practitioner must provide required documents for the building work to which the construction certificate relates to the Secretary in the approved way before commencing building work. Required documents means:
  - a. copies of the construction issued regulated designs for the building work,
  - b. copies of the design compliance declarations, made by a suitably authorised registered design practitioner for each of the construction issued regulated designs.
- 16. The Regulated Design Guidance Material, approved by the Secretary of the Department pursuant to cl 9(1)(c) of the Regulations, is material that is required to be complied with by registered design practitioners when designing relevant Building Element(s) for relevant Building Work and therefore forms part of the Construction Issued Regulated Design.
- 17. The Dictionary to the Regulations defines the term 'approved way':

'approved way' as lodgement on the NSW planning portal or, if the registered practitioner is unable to access the portal, provision of the document to the Secretary

#### Work occurring or likely to be carried out at the Development

- 18. The following building work is occurring or likely to be carried out at the Development:
  - a. Building works under the CC1
  - b. Building works under the CC2

(the Works)

#### **Documents for the Development**

19. Beginning 17 October 2023, authorised officers under section 73 of the Act inspected the



CC1 and CC2 that had been issued and were available on the NSW Planning Portal and observed that:

- a. No Construction Issued Regulated Designs (**CIRDs**) and Design Compliance Declarations (DCDs) were lodged on the NSW planning portal in accordance with the Regulation for any works relating to CC1 as required by the Act and Regulation.
- b. No CIRDs and DCDs were lodged on the NSW planning portal in accordance with the Regulation for any works relating to CC2 as required by the Act and Regulation.
- c. No CIRDs and DCDs for passive fire protection, including protection of penetrations, were lodged on the NSW planning portal in accordance with the Regulation.
- d. No structural post-tensioning CIRDs and DCDs were lodged on the NSW planning portal in accordance with the Regulation.
- e. No balustrades CIRDs and DCDs were lodged on the NSW planning portal in accordance with the Regulation.
- f. No wall framing CIRDs and DCDs were lodged on the NSW planning portal in accordance with the Regulation.
- g. The following documents relating to Architectural designs have not been uploaded with DCDs as required by the Act and Regulation:

| Drawing no. | Drawing title                 | Revision | Date       |
|-------------|-------------------------------|----------|------------|
| CC - 000    | Cover Page                    | Kevision | 01.02.2023 |
| CC - 110    | Site Plan                     | Ĺ        | 01.02.2023 |
| CC - 200    | Basement 2 - Over All         | L        | 01.02.2023 |
| CC - 201    | Basement 1 — Over All         | i i      | 01.02.2023 |
| CC - 202    | Ground Floor Plan — Over All  | Ĺ        | 01.02.2023 |
| CC - 203    | First Floor Plan - Over All   | Ĺ        | 01.02.2023 |
| CC - 204    | Second Floor Plan - Over All  | L        | 01.02.2023 |
| CC - 205    | Third Floor Plan — Over All   | Ĺ        | 01.02.2023 |
| CC - 206    | Fourth Floor Plan — Over All  | L        | 01.02.2023 |
| CC - 207    | Fifth Floor Plan - Over All   | ī        | 01.02.2023 |
| CC - 208    | Roof Floor Plan - Over All    | ī        | 01.02.2023 |
| CC - 209    | Basement 2 — Dimension        | L        | 01.02.2023 |
| CC - 210    | Basement 1 — Dimension        | L        | 01.02.2023 |
| CC - 211    | Ground floor plan - Dimension | L        | 01.02.2023 |
| CC - 212    | First Floor Plan - Dimension  | i        | 01.02.2023 |
| CC - 213    | Second Floor Plan - Dimension | L        | 01.02.2023 |
| CC - 214    | Third Floor Plan — Dimension  | L        | 01.02.2023 |
| CC - 215    | Fourth Floor Plan — Dimension | L        | 01.02.2023 |
| CC - 216    | Fifth Floor Plan - Dimension  | L        | 01.02.2023 |
| CC - 217    | Roof Floor Plan - Dimension   | L        | 01.02.2023 |
| CC - 218    | Basement 2 - Setout           | L        | 01.02.2023 |
| CC - 219    | Basement 1 — Setout           | L        | 01.02.2023 |
| CC - 220    | Ground Floor Plan — Setout    | L        | 01.02.2023 |
| CC - 221    | First Floor Plan - Setout     | L        | 01.02.2023 |
| CC - 222    | Second Floor Plan - Setout    | L        | 01.02.2023 |
| CC - 223    | Third Floor Plan — Setout     | L        | 01.02.2023 |
| CC - 224    | Fourth Floor Plan — Setout    | L        | 01.02.2023 |
| CC - 225    | Fifth Floor Plan - Setout     | L        | 01.02.2023 |
| CC - 226    | Roof Floor Plan - Setout      | L        | 01.02.2023 |
| CC - 227    | Basement 2 - RCP              | L        | 01.02.2023 |
| CC - 228    | Basement 1 - RCP              | L        | 01.02.2023 |
| CC - 229    | Ground Floor Plan — RCP       | L        | 01.02.2023 |
| CC - 230    | First Floor plan - RCP        | L        | 01.02.2023 |
| CC - 231    | Second Floor Plan - RCP       | L        | 01.02.2023 |



| Drawing no. | Drawing title              | Revision | Date       |
|-------------|----------------------------|----------|------------|
| CC - 232    | Third Floor Plan — Setout  | L        | 01.02.2023 |
| CC-233      | Fourth Floor Plan — RCP    | L        | 01.02.2023 |
| CC-234      | Fifth Floor Plan - RCP     | L        | 01.02.2023 |
| CC -235     | Roof Floor Plan            | L        | 01.02.2023 |
| CC-300      | Elevations 01              | L        | 01.02.2023 |
| CC-301      | Elevations 02              | L        | 01.02.2023 |
| CC-400      | section AA                 | L        | 01.02.2023 |
| CC-401      | Section BB                 | L        | 01.02.2023 |
| CC-402      | Section CC                 | L        | 01.02.2023 |
| CC-500      | Details - Adaptable Units  | L        | 01.02.2023 |
| CC-501      | General Wet Area Details   | L        | 01.02.2023 |
| CC-502      | Construction Details I     | L        | 01.02.2023 |
| CC-503      | Construction Details 2     | L        | 01.02.2023 |
| CC-504      | Core Setout 1              | L        | 01.02.2023 |
| CC-505      | Core Setout 2              | L        | 01.02.2023 |
| CC-506      | Romps Details / sections   | L        | 01.02.2023 |
| CC-507      | Doors and Windows Schedule | L        | 01.02.2023 |
| CC-508      | Acoustic General Notes     | L        | 01.02.2023 |
| CC-509      | BASIX Requirements         | L        | 01.02.2023 |

## (Architectural Designs)

h. The following documents related to Structural designs have not been uploaded with DCDs as required by the Act and Regulation:

| Drawing no. | Drawing title                                 | Revision | Date       |
|-------------|---|----------|------------|
| S000        | GENERAL NOTES                                 | D        | 26.07.2022 |
| S010        | SHORING NOTES                                 | С        | 26.07.2022 |
| S100        | SHORING AND BULK EXCAVATION PLAN AND DETALS   | D        | 26.07.2022 |
| S101        | CAPPING BEAM PLAN AND DETAILS                 | D        | 26.07.2022 |
| S102        | SHORING DETAILS SHEET 1 OF 2                  | С        | 26.07.2022 |
| S103        | SHORING DETAILS SHEET 2 OF 2                  | С        | 26.07.2022 |
| S104        | SHORING ELEVATIONS SHEET 1 OF 2               | С        | 26.07.2022 |
| S100        | SHORING ELEVATIONS SHEET 2 OF 2               | С        | 26.07.2022 |
| S106        | SHORING SECTIONS SHEET 1 OF 6                 | С        | 26.07.2022 |
| S107        | SHORING SECTIONS SHEET 2 OF 6                 | С        | 26.07.2022 |
| S108        | SHORING SECTIONS SHEET 3 OF 6                 | С        | 26.07.2022 |
| S109        | SHORING SECTIONS SHEET 4 OF 6                 | С        | 26.07.2022 |
| S110        | SHORING SECTIONS SHEET 5 OF 6                 | С        | 26.07.2022 |
| S111        | SHORING SECTIONS SHEET 6 OF 6                 | С        | 26.07.2022 |
| S202        | COLUMN DETAILS AND TYPCAL TYPES               | С        | 23.09.2022 |
| S203        | COLUMN SCHEDULE                               | С        | 23.09.2022 |
| S204        | STAIRS AND TYMCAL WALLS DETAILS               | С        | 23.09.2022 |
| S205        | LIFTDETAILS                                   | E        | 16.12.2022 |
| S206        | RAMP 1 SLAB ANDREINFORCEMENT PLAN AND         | D        | 16.12.2022 |
|             | SECTION DETAILS                               |          |            |
| S300        | BASEMENT 1 PLAN AND DETAILS                   | F        | 16.12.2022 |
| S301        | BASEMENT 1 SECTIONS AND DETAILS               | С        | 05.12.2022 |
| S302        | BASEMENT 1 BOTTOM RWNFORCEMENT PLAN AND       | С        | 05.12.2022 |
|             | DETAILS                                       |          |            |
| S303        | BASEMENT 1 TOP REINFORCEMENT PLAN AND DETAILS | С        | 05.12.2022 |
| S304        | RAMP 2 SLAB ANDREINFORCEMENT PLAN AND         | D        | 16.12.2022 |
|             | SECTION DETAILS                               |          |            |
| S400        | GROUND FLOOR PLAN AND DETAILS                 | F        | 16.12.2022 |
| S401        | GROUND FLOOR LOADING PLAN AND DETAILS         | E        | 16.12.2022 |
| S402        | GROUND FLOOR SECTON PLAN AND DETAILS SHEET 1  | E        | 16.12.2022 |
|             | OF 2  |          |            |
| S403        | GROUND FLOOR SECTION PLAN AND DETAILS SHEET 2 | D        | 16.12.2022 |
|             | OF 2  |          |            |
| S410        | OSD TANK BASE SLAB AND REINFORCEMENT PLAN     | E        | 16.12.2022 |



| Drawing no. | Drawing title                                 | Revision | Date       |
|-------------|---|----------|------------|
| S000        | GENERAL NOTES                                 | F        | 23.09.2022 |
| S010        | SHORING NOTES                                 | F        | 16.12.2022 |
| S100        | SHORING AND BULK EXCAVATION PLAN AND DETALS   | F        | 16.12.2022 |
| S101        | CAPPING BEAM PLAN AND DETAIL                  | E        | 12.08.2022 |
| S102        | SHORING DETAILS SHEET 1 OF 2                  | D        | 12.08.2022 |
| S103        | SHORING DETAILS SHEET 2 OF 2                  | D        | 12.08.2022 |
| S104        | SHORING ELEVATIONS SHEET 1 OF 2               | F        | 16.12.2022 |
| S100        | SHORING ELEVATIONS SHEET 2 OF 2               | F        | 16.12.2022 |
| S106        | SHORING SECTIONS SHEET 1 OF 6                 | F        | 16.12.2022 |
| S107        | SHORING SECTIONS SHEET 2 OF 6                 | F        | 16.12.2022 |
| S108        | SHORING SECTIONS SHEET 3 OF 6                 | F        | 16.12.2022 |
| S109        | SHORING SECTIONS SHEET 4 OF 6                 | F        | 16.12.2022 |
| S110        | SHORING SECTIONS SHEET 5 OF 6                 | F        | 16.12.2022 |
| S111        | SHORING SECTIONS SHEET 6 OF 6                 | F        | 16.12.2022 |
| S200        | BASEMENT 2 PLAN AND DETAILS                   | F        | 16.12.2022 |
| S201        | BASEMENT 2 SLAB DETAILS                       | D        | 16.12.2022 |
| S411        | OSD TANK LID SLAB AND REINFORCEMENT PLAN      | D        | 16.12.2022 |
| S412        | OSD TANK SECTIONS AND DETAILS                 | D        | 16.12.2022 |
| S500        | LEVEL 1 SLAB PLAN AND DETAILS                 | F        | 16.12.2022 |
| S501        | LEVEL 1 SLAB SECTON PLAN AND DETAILS          | E        | 16.12.2022 |
| S502        | LEVEL 1 BOTTOM REINFORCEMENT PLAN AND DETAILS | С        | 05.12.2022 |
| S503        | LEVEL 1 TOP REINFORCEMENT PLAN AND DETAILS    | С        | 05.12.2022 |
| S600        | LEVEL 2 SLAB PLAN AND DETAILS                 | F        | 16.12.2022 |
| S601        | LEVEL 2 SLAB SECTON PLAN AND DETAILS          | E        | 16.12.2022 |
| S602        | LEVEL 2 BOTTOM REINFORCEMENT PLAN AND DETAILS | С        | 05.12.2022 |
| S603        | LEVEL 2 TOP REINFORCEMENT PLAN AND DETAILS    | С        | 05.12.2022 |
| S700        | LEVEL 3 SLAB PLAN AND DETAILS                 | F        | 16.12.2022 |
| S701        | LEVEL 3 SLAB SECTON PLAN AND DETAILS          | E        | 16.12.2022 |
| S702        | LEVEL 3 BOTTOM REINFORCEMENT PLAN AND DETAILS | С        | 05.12.2022 |
| S703        | LEVEL 3 TOP REINFORCEMENT PLAN AND DETAILS    | С        | 05.12.2022 |
| S800        | LEVEL 4 SLAB PLAN AND DETAILS                 | F        | 16.12.2022 |
| S801        | LEVEL 4 SLAB SECTON PLAN AND DETAILS          | E        | 16.12.2022 |
| S802        | LEVEL 4 BOTTOM REINFORCEMENT PLAN AND DETAILS | В        | 23.09.2022 |
| S803        | LEVEL 4 SHEAR REINFORCEMENT PLAN AND DETAILS  | В        | 23.09.2022 |
| S804        | LEVEL 4 TOP REINFORCEMENT PLAN AND DETAILS    | В        | 23.09.2022 |
| S900        | LEVEL 5 SLAB PLAN AND DETAILS                 | F        | 16.12.2022 |
| S901        | LEVEL 5 SLAB SECTION PLAN AND DETAILS         | E        | 16.12.2022 |
| S902        | LEVEL 5 BOTTOM REINFORCEMENT PLAN AND DETAILS | В        | 23.09.2022 |
| S903        | LEVEL 5 TOP RENFORCEMENT PLAN AND DETAILS     | В        | 23.09.2022 |
| S1000       | ROOF SLAB PLAN AND DETAILS                    | F        | 16.12.2022 |
| S1001       | ROOF SECTION PLAN AND DETAILS                 | E        | 16.12.2022 |
| S1002       | ROOF BOTTOM RENFORCEMENT PLAN AND DETALS      | В        | 23.09.2022 |
| S1003       | ROOF TOP REINFORCEMENT PLAN AND DETAILS       | В        | 23.09.2022 |

## (Structural Designs)

i. The following documents relating to Stormwater designs have not been uploaded with DCDs as required by the Act and Regulation:

| Drawing | Drawing title                | Revision | Date       |
|---------|------------------------------|----------|------------|
| no.     |                              |          |            |
| SW100   | GENERAL NOTES                | 03       | 16.01.2023 |
| SW101   | SPECIFICATION SHEET          | 03       | 16.01.2023 |
| SW200   | BASEMENT 2 FLOOR PLAN        | 03       | 16.01.2023 |
| SW201   | BASEMENT 1 FLOOR PLAN        | 03       | 16.01.2023 |
| SW202   | GROUND FLOOR PLAN            | 03       | 16.01.2023 |
| SW300   | DETAILS SHEET 01 of 02       | 03       | 16.01.2023 |
| SW301   | DETAILS SHEET 02 of 02       | 03       | 16.01.2023 |
| SW400   | EROSION AND SEDIMENT CONTROL | 03       | 16.01.2023 |

### (Stormwater Designs)



j. The following documents relating to Mechanical designs have not been uploaded with DCDs as required by the Act and Regulation:

| Drawing | Drawing title                                    | Revision | Date       |
|---------|--|----------|------------|
| no.     |  |          |            |
| M1      | TITLE SHEET, LEGEND, NOTES AND SCHEDULES         | 1        | 31.01.2023 |
| M2      | SCHEDULES  | 1        | 31.01.2023 |
| М3      | BASEMENT 2 PLAN                                  | 1        | 31.01.2023 |
| M4      | BASEMENT 1 PLAN                                  | 1        | 31.01.2023 |
| M5      | GROUND FLOOR PLAN                                | 1        | 31.01.2023 |
| M6      | LEVEL 1 PLAN                                     | 1        | 31.01.2023 |
| M7      | LEVEL 2 PLAN                                     | 1        | 31.01.2023 |
| M8      | LEVEL 3 PLAN                                     | 1        | 31.01.2023 |
| M9      | LEVEL 4 PLAN                                     | 1        | 31.01.2023 |
| M10     | LEVEL 5 PLAN                                     | 1        | 31.01.2023 |
| M11     | ROOF PLAN  | 1        | 31.01.2023 |
| M12     | DETAILS  | 1        | 31.01.2023 |
| M13     | DETAILS AND EXTRACT FROM FIRE ENGINEERING REPORT | 1        | 31.01.2023 |
| M14     | DETAILS  | 1        | 31.01.2023 |
| M15     | MECHANICAL SWITCHBOARD SUMMARY AND DETAILS       | 1        | 31.01.2023 |
| M16     | MECHANICAL SWITCHBOARD DETAILS                   | 1        | 31.01.2023 |

#### (Mechanical Designs)

- k. The following documents relating to Facade engineering designs have not been uploaded with DCDs as required by the Act and Regulation: documents comprising of the following:
  - a. Façade Wind Report (Report dated 4 March 2022)
  - b. Façade BCA performance solution (Report dated 31 May 2022)
  - c. Design Compliance Declaration Façade (dated 31 May 2022)

#### (Facade Engineering Designs)

20. On 7 November 2023, authorised officers under section 73 of the Act commenced an audit pursuant to section 92(4) of the Act. The audit is ongoing as of the date of this Notice.

#### **Inspection of Development**

21. On 17 October 2023, an authorised officer inspected the Development and observed that the building work was being carried out at the Development.

#### **Architectural Design Documents**

- 22. The Architectural Design documents do not satisfy the definition of a CIRD under clause 3A of the Regulations as they do not contain the necessary detail to produce building work that would achieve compliance with the BCA and are not in accordance with the Regulated Design Guidance Material as approved by the Secretary of the Department pursuant to clause 9(1)(c) of the Regulations for the following reasons:
  - a. No CIRDs and DCDs have been provided for set out details of shoring piles, columns,

## **Building Commission NSW**



structural walls, penetrations, and the concrete slab in the Architectural documents for CC1.

- b. No CIRDs and DCDs have been provided for the passive fire safety system.
- c. Not all the required details on the waterproofing of the wet areas, namely the characteristics and materials comprising the proposed building, have been provided.
- d. Not all the required details on weatherproofing of the external walls, namely construction sections and details in accordance with Hebel and Axon manufacturers technical guide, have been provided.
- e. No detail in relation to thermal requirements of walls, roof, and window assemblies have been provided.

#### Structural Design Documents

- 23. The Structural Design documents do not satisfy the definition of a CIRD under clause 3A of the Regulations as they do not contain the necessary detail to produce building work that would achieve compliance with the BCA and are not in accordance with the Regulated Design Guidance Material as approved by the Secretary of the Department pursuant to clause 9(1)(c) of the Regulations for the following reasons:
  - a. Capping beam bracing struts construction, including spacing and connection details were not in accordance with the Act and Regulation because they have not been constructed in accordance with the relevant regulated design from the registered design practitioner in the class of structural engineering.
  - b. Construction of the spoon drainage system along basements perimeter walls including hob details, spacing between basement wall and basement slabs, Dish Drain Outlet (DDOs) sizes are not in accordance with the Act and Regulation.
  - c. The document titled Capping beam plan and details, S101 Revision E, dated 12/08/2022, specified details of a block wall connecting capping beam to slab in some arrangements. However, a variation has taken place (in-situ concrete wall been constructed as the substitute) without a variation plan lodged as required under the Act and Regulation.
  - d. Ground level slab details including the slab edge construction and stairs which had to be poured by the slab on the north side of the Building are in accordance with the Act and Regulation.

#### **Stormwater Documents**

- 24. The Stormwater Design documents do not satisfy the definition of a CIRD under clause 3A of the Regulations as they do not contain the necessary detail to produce building work that would achieve compliance with the BCA and are not in accordance with the Regulated Design Guidance Material as approved by the Secretary of the Department pursuant to clause 9(1)(c) of the Regulations for the following reasons:
  - a. not all necessary details in relation to the grated drains in the Building, namely it did not contain the dimension and invert level required for each grated drain, have been



provided.

#### **Mechanical Documents**

- 25. The Mechanical Design document titled "Basement 2 plan, M3 Revision 1, dated 31/01/2023", which forms part of the Mechanical documents, does not satisfy the definition of a CIRD under clause 3A of the Regulations as it does not contain the necessary detail to produce building work that would achieve compliance with the BCA for the following reasons:
  - a. The make-up air for occupiable toilet on basement 2 has been provided through door grills and drawn from an enclosure (carpark) ventilated by a required exhaust system in contravention of the BCA 2019 amendment 1 part F4.5 and clause 3.8.1 of the AS 1668.2.

#### Integration of Design

- 26. The following design do not satisfy the requirement of under clause 8 of the Regulations as they do not, as far as reasonably practicable, integrate details of other regulated designs for the work including designs prepared by other registered design practitioners for building work for the following reasons:
  - a. The Structural Design and Stormwater Design have inconsistencies and lack of coordination in waterproofing/below-ground water management in relation to the basement external walls. The document titled "Basement 2 floor plan, SW200 Revision 03, dated 16/01/2023", which forms part of the Stormwater documents, indicates 150 mm gap between wall and the slab provided 100x100 mm hob along basement; however, the document titled "Shoring details sheet 1 of 2, S102 Revision D, dated 12/08/2022", which forms part of the Structural documents, indicates 100 mm gap and no hob along the basement perimeter.
  - b. The Architectural Design and Stormwater Design have inconsistencies and lack of coordination in waterproofing/below-ground water management in relation to lift pit. The document titled "Construction details, CC-502 Revision L, dated 01/02/2023", which forms part of the Architectural documents, indicates an AG line to perimeter of the lift pit shaft; however, the document titled "Basement 2 floor plan, SW200 Revision 3, dated 16/01/2023", which forms part of the Stormwater documents, doesn't indicate such design and connection

#### **Grounds for issuing this Order**

- 27. Based on the information set out above, the work is, or is likely to be, carried out in contravention of the Act and Regulations for the following reasons:
  - a. No CIRDs and DCDs have been provided for works relating to CC1, works relating to CC2, for passive fire protection, for structural post tensioning, balustrades and wall framing in contravention of section 19 of the Act.
  - b. the Architectural Designs, Structural Designs, Mechanical designs and Stormwater designs for the Building at the Development do not contain the necessary details to produce building work that would achieve compliance with the BCA and therefore, do not satisfy the definition of a CIRD under clause 3A of the Regulations.



- c. Part of the building work for CC1 and CC2 was commended without obtaining regulated designs from registered design practitioners authorised to provide the relevant declarations in contravention of section 19 of the Act.
- d. No CIRDs and DCDs have been lodged under the Act and Regulation for the structural and stormwater regulated designs with variations for the Building at the Development to the Secretary in the approved way before the varied building work commenced in contravention of section 20 of the Act and clause 17 of the Regulations in relation to the structural design with variation in the basement including the varied shoring wall, capping beam, bracing struts construction, ground level slab edge details, ground level north elevation stairs and basement drainage system.
- 28. I am of the opinion that carrying out building works at the Development in the absence of regulated designs and DCDs for the passive fire safety, structural post-tensioning and building enclosure including balustrades and wall framing designs and where the CIRD provided did not contain all the necessary detail is a contravention of:
  - a. Section 19 of the Act: A building practitioner must not, except with reasonable excuse, carry out any part of building work for which a regulated design is to be used unless (a) the practitioner has obtained a design from a registered design practitioner for the work and a design compliance declaration for the design from a registered design practitioner whose registration authorises the practitioner to provide a declaration as to the matters to which the declaration relates and (b) the declaration states that the design complies with the requirements of the BCA.
  - b. Section 20 of the Act: A building practitioner who does building work must take all reasonable steps to ensure that, if the building work (other than in relation to a building element or performance solution) is varied after commencement of the work from a regulated design for the work, the variation is recorded in the form and manner prescribed by the regulations for the purposes of this section
- 29. I am of the opinion that engaging and continuing in the Works without CIRDs and DCDs for key building elements, such as the regulated designs for passive fire protection, for structural post tensioning, balustrades and wall framing, could significantly impact the actual performance of those building elements, as these building elements are critical to the safety and integrity of the Development that is under construction, and thereby could result in significant harm or loss to the occupiers or potential occupiers at the Development.
- 30. I am of the opinion that failing to have CIRDs and DCDs for key building elements for the Development, such as the regulated designs for passive fire protection, for structural post tensioning, balustrades and wall framing, could result in the need for further designs, variations and rectification/remediation work which increases the risks associated with that work, as well as requiring the work to be rectified/remediated, resulting in significant loss to the potential occupiers of the building or significant damage to property.
- 31. I am also of the opinion that engaging in any further building works at the Development, in circumstances where Works have already been carried out in the absence of CIRDs and DCDs could result in significant harm or loss to the occupiers or potential occupiers at the Development.
- 32. I have considered all of the circumstances and I accept that the Order may have financial



consequences for AB Developments, and I give this consideration moderate weight. However, the cost to AB Developments must be balanced against the risk of non-compliant work and potential harm to the occupiers or potential occupiers of the Development and their interests in having the building constructed in a manner which is compliant with the BCA.

33. Considering these potential consequences, I give greater weight to the seriousness of the failure to have CIRDs for key building elements, and I find that it is appropriate, in the exercise of my discretion, to require AB Developments to stop work.

#### **Consideration of written representations**

- 34. On 8 December 2023 a notice of intention to issue a stop work order, including a draft copy of the Order, was served on AB Developments, who were invited to provide written representations in response by 18 December 2023.
- 35. On 11 December 2023, AB Developments provided submissions in response by including comments on the draft version of the Order.
- 36. In summary, AB Developments agreed there were no CIRDs and DCDs for CC1 or CC2, and indicated that those documents would be updated and submitted to the NSW Planning Portal. In relation to CIRDs and DCDs for fire protection, structure and architecture, it was likewise agreed that these would be updated and submitted to the NSW Planning Portal. A number of other documents were said to be in progress to complete the relevant drawings and would be submitted to the NSW Planning Portal.
- 37. AB Developments sought an extension to coordinate, update, redeclare and resubmit on the NSW Planning Portal until 19 January 2024 on the basis of the availability of consultants over the break.
- 38. I have considered the representations provided by AB Developments and the request that an extension of time be provided. In circumstances where the building practitioner has completed work without CIRDs and DCDs for key building elements, and where those CIRDs and DCDs may not be uploaded until mid-late January, I consider it appropriate to issue the Order. The issue of this Order will prevent building work being completed without required regulated designs.

#### Order to ensure that building work stops

- 39. I, Matthew Whitton, Director Building Practitioner Compliance, Building Commission NSW, Department of Customer Service, am a duly authorised delegate of the Secretary for the purposes of section 89 of the Act.
- 40. I, Matthew Whitton, order AB Developments to ensure that all building work (as defined by section 4 of the Act) at the Development stops by **5.00 p.m. on 21 December 2023**.

#### **Duration of this order**

41. This Order remains in force until it is revoked by the Secretary or their authorised delegate or the period of twelve months from the day on which the order takes effect ends.

## **Building Commission NSW**



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Matthew Whitton
Director Building Practitioner Compliance
Building Commission NSW

#### **Notes**

- It is an offence to fail to comply with this order. The maximum penalty for a company is 3,000 penalty units and in addition, for every day the offence continues, 300 penalty units. For and individual the maximum penalty is 1,000 penalty units and in addition, for every day the offence continues, 100 penalty units.
- You may appeal to the Land and Environment Court against this order pursuant to s 90 of the Act within 30 days of the notice of the order being given. Lodging an appeal does not stop the order taking effect, unless directed by the Court.